

Meeting: Cabinet Date: 27 March 2020

Wards Affected: St Marychurch

Report Title: Determination of Application to re-list Plainmoor Stadium as an Asset

**Of Community Value** 

**Is the decision a key decision?** Yes/No-(delete as appropriate)

When does the decision need to be implemented? 31 March 2020

**Cabinet Member Contact Details: Cllr Christine Carter**, Cabinet Member for Corporate and Community Services, phone no. 07848829159, email christine.carter@torbay.gov.uk

**Supporting Officer Contact Details: James Oram**, Senior Lawyer, phone no. 01803 207286, email james.oram@torbay.gov.uk

#### 1. Proposal and Introduction

- 1.1 Plainmoor Stadium is currently listed as an Asset of Community Value ('ACV'). This listing will expire on 31 March 2020. An application to relist has been received from Torquay United Supporters' Society Limited (AKA Torquay United Supporters Trust) and must be determined by the Cabinet in accordance with the requirements of the Localism Act 2011 and the Assets of Community Value (England) Regulations 2012
- 1.2 The application has been considered by Officers who recommend approval of the above application and the re-listing of Plainmoor Football Stadium as an ACV.

#### 2. Reason for Proposal and associated financial commitments

- 2.1 Following receipt of a community nomination for land to be listed as an ACV, a local authority must reach a decision whether or not to list nominated land within eight weeks of receiving the nomination:
- 2.2 The proposals contained in this report will potentially commit the Council financially in respect of: Potential Compensation payments; if an owner or former owner of land listed or previously listed as an ACV incurs loss or expense that it is likely they would not have incurred had the land not been listed as an ACV, they may be able to claim compensation under regulation 14 of the ACV Regulations 2012.

#### 3. Recommendation(s) / Proposed Decision

To re-list Plainmoor Football Stadium in the Council's list of assets of community value from 1 April 2020

#### **Appendices**

Appendix 1: Application to include Plainmoor Football Stadium submitted by Torquay United Supporters' Society Limited (AKA Torquay United Supporters Trust)

### **Background Documents**

Torbay Council Assets of Community Value Policy:https://www.torbay.gov.uk/planning-and-building/land-charges/assets-of-community-value/

#### **Report Clearance**

Report clearance:	This report has been reviewed and approved by:	Date:
Chief Executive	Steve Parrock	
Monitoring Officer	Anne-Marie Bond	
Chief Finance Officer	Martin Phillips	
Relevant Director/Assistant Director	Anne-Marie Bond	

## **Section 1: Background Information** 1. What is the proposal / issue? To relist Plainmoor Football Stadium as an Asset of Community Value on expiry of its current listing on 31 March 2020 2. What is the current situation? Plainmoor Football Stadium is currently listed as an Asset of Community Value. Such listings last for a period of 5 years and the current listing will expire on 31 March 2020 A community interest group, the Torquay United Supporters' Society Limited (AKA Torquay United Supporters Trust), have made an application for a new listing to protect the asset for a further 5 years. A community asset is a local building or piece of land which the community considers to be of particular value to the local community. Section 88 of the Localism Act 2011 sets out the definition of a community asset. Land or a building will be considered of community value if in the opinion of the Council if: an actual current use of the building or other land that is not an ancillary use furthers the social wellbeing or social interests of the local community, and it is realistic to think that now or in the next 5 years there could continue to be a primary use of the building/land which will further (whether or not in the same way) the social, well-being or social interests of the local community. Members' attention is particularly drawn to pages 8 and 9 of the application appended to this report with regard to the merits of the Application and the established community use and value of the stadium. From the information contained in the application to list the property as an ACV, it is clear that the above test has been satisfied and that the property should be included in the Council's list of ACVs. 3. What options have been considered? Having received a valid application the only other option would be to refuse to list the asset as an Asset of Community Value. It is however well established that sports grounds, even when operated primarily as a private

commercial venture, can be listed as an ACV (for example Old Trafford, the

football stadium of Manchester United FC).

What is the relationship with the priorities within the Partnership Memorandum and the Council's Principles?  The protection of Assets of Community Value supports the Partnership's priority of 'Thriving People and Communities'. The protection of this particular asset also supports the Partnership's priority of 'A Thriving Economy' given the direct employment of numerous staff at the stadium and the additional income generated in Torbay generally by visiting supporters.
priority of 'Thriving People and Communities'. The protection of this particular asset also supports the Partnership's priority of 'A Thriving Economy' given the direct employment of numerous staff at the stadium and the additional
How does this proposal/issue contribute towards the Council's responsibilities as corporate parents?
N/A
How does this proposal/issue tackle poverty, deprivation and vulnerability?
N/A.
How does the proposal/issue impact on people with learning disabilities?
N/A, no differential impact
Who will be affected by this proposal and who do you need to consult with? How will the Council engage with the community? How can the Council empower the community?
The Owner of the long lease of the property (Torquay United Association Football Club Limited) is the only party directly affected by the proposals. The Council's solicitor has written to the company asking for any representations or comments. In addition the views of the local community partnership and Ward Members has been sought.
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#### **Section 2: Implications and Impact Assessment**

#### 9. What are the financial and legal implications?

The proposals contained in this report will potentially commit the Council financially in respect of: Potential Compensation payments; if an owner or former owner of land listed or previously listed as an ACV incurs loss or expense that it is likely they would not have incurred had the land not been listed as an ACV, they may be able to claim compensation under regulation 14 of the ACV Regulations 2012. However, in order to claim such compensation the claimant will need to prove and demonstrate their actual loss so the likelihood of such claims is low.

The legal effect of listing the property as an ACV is set out in the Torbay Council Assets of Community Value Policy:https://www.torbay.gov.uk/planning-and-building/land-charges/assets-of-community-value/

#### 10. What are the risks?

If the Council does not determine the application before 31 March 2020 it will be in breach of its statutory duty to do so. This would leave the Council vulnerable to a potential ombudsman complaint.

If the Council register the property as an ACV in circumstances where it should not have done so, then the owner is entitled to appeal and may potentially recover the costs incurred in a successful appeal.

If the Council decides not to list the property as an ACV in circumstances where it should have done so, there is no right of appeal. The only remedy available to an aggrieved applicant would be by way of judicial review.

#### 11. Public Services Value (Social Value) Act 2012

N/A – the Council is not procuring any goods or services in relation to this decision

# 12. What evidence / data / research have you gathered in relation to this proposal?

The evidence supporting the application for listing is sufficient to demonstrate that the current use of the property is of community value. No evidence has been received to contradict this position.

13.	What are key findings from the consultation you have carried out?  No comments or representations received as at the date of this report
14.	Amendments to Proposal / Mitigating Actions N/A

## **Equality Impacts**

## 15. Identify the potential positive and negative impacts on specific groups

	Positive Impact	Negative Impact & Mitigating Actions	Neutral Impact
Older or younger people			No differential impact
People with caring Responsibilities			No differential impact
People with a disability			No differential impact
Women or men			No differential impact
People who are black or from a minority ethnic background (BME) (Please note Gypsies / Roma are within this community)			No differential impact
Religion or belief (including lack of belief)			No differential impact
People who are lesbian, gay or bisexual			No differential impact
People who are transgendered			No differential impact
People who are in a marriage or civil partnership			No differential impact
Women who are pregnant / on maternity leave			No differential impact

	Socio-economic impacts (Including impact on child poverty issues and deprivation)	The presence of a professional sports club generates employment opportunities and brings income into the local economy due to visiting supporters spending money in the local area	
	Public Health impacts (How will your proposal impact on the general health of the population of Torbay)	The sports and fitness facilities available at the club make an important contribution to the promotion of physical health	
16.	Cumulative Impacts – Council wide (proposed changes elsewhere which might worsen the impacts identified above)	None	
17.	Cumulative Impacts – Other public services (proposed changes elsewhere which might worsen the impacts identified above)	None	